AUDIT REPORT OF SCOTTS BLUFF COUNTY, NEBRASKA

JUNE 30, 2017



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JUNE 30, 2017

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## INDEPENDENT AUDITORS' REPORT

To the County Board of Commissioners Scotts Bluff County Gering, Nebraska

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Scotts Bluff County, Nebraska, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1; this includes determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to error or fraud.

## Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position - cash basis of the governmental activities, each major fund, and the aggregate remaining fund information of Scotts Bluff County, Nebraska, as of June 30, 2017, and the respective changes in financial position - cash basis, thereof for the year then ended in accordance with the basis of accounting as described in Note 1.

## Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to that matter.

## Other Matters

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Scotts Bluff County, Nebraska's basic financial statements. The supplementary information on pages 32 - 48 is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards on pages 28 - 31 is presented for purposes of additional analysis as required by the Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The supplementary information and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated January 10, 2018, on our consideration of Scotts Bluff County, Nebraska's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of

internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Scotts Bluff County, Nebraska's internal control over financial reporting and compliance.

Dana Flole+ Company, LLP

Scottsbluff, Nebraska January 10, 2018

# SCOTTS BLUFF COUNTY, NEBRASKA STATEMENT OF NET POSITION - CASH BASIS JUNE 30, 2017

	Governmental Activities
ASSETS Cash and cash equivalents	10,924,565
TOTAL ASSETS	10,924,565
NET POSITION Restricted Unrestricted	4,360,936 6,563,629
TOTAL NET POSITION	10,924,565

See accompanying notes to financial statements.

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#### SCOTTS BLUFF COUNTY, NEBRASKA STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED JUNE 30, 2017

Operating Charges Grants G				Program Receip	ts	Net (Disbursements) Receipts and Changes in Net Position
FUNCTIONS/PROGRAMS         Governmental activities         General government       9,986,807       1,211,448       18,056       (8,         Public safety       8,829,018       2,141,703       165,209       421,816       (6)         Public works       3,703,036       242,268       3,035,705       (1)         Public health and welfare       1,102,647       128,950       687,633       (1)         Culture and recreation       598,418       559,981       (1)         Capital outlay       1,244,357       (1)       (1)         Debt service       901,483       (1)       (1)         Principal       901,483       (1)       (1)         Total governmental activities       26,700,377       4,284,350       3,888,547       439,872       (1)         GENERAL RECEIPTS       10       10       10       10       10       10       10         Other taxes       10       10       10       12		Cash		Operating Grants	Capital Grants	Governmental
Governmental activities         9,986,807         1,211,448         18,056         (8, Public safety           Public safety         8,829,018         2,141,703         165,209         421,816         (6, Public works           Public works         3,703,036         242,268         3,035,705         (1, Public health and welfare         (1,02,647         128,950         687,633         (1, Public health and welfare           Culture and recreation         598,418         559,981         (2, Principal         901,483         (1, Principal         (1, Public health and welfare         (1, Public		Disbursements	Services	Contributions	Contributions	Activities
General government       9,986,807       1,211,448       18,056       (8,         Public safety       8,829,018       2,141,703       165,209       421,816       (6,         Public works       3,703,036       242,288       3,035,705       (0,       (1,0)						
Public safety         8,829,018         2,141,703         165,209         421,816         (6)           Public works         3,703,036         242,268         3,035,705         (1)           Public health and welfare         1,102,647         128,950         687,633         (1)           Culture and recreation         598,418         559,981         (1)           Capital outlay         1,244,357         (1)         (1)           Debt service         901,483         (1)         (1)           Principal         901,483         (1)         (1)           Total governmental activities         26,700,377         4,284,350         3,888,547         439,872         (18)           GENERAL RECEIPTS         1         (2)         (2)         (2)         (2)         (2)         (2)           Property taxes         26,700,377         4,284,350         3,888,547         439,872         (18)           Other taxes         1         2         1         2         1         2           Intergovernmental receipts         1         2         1         2         1         2           Miscellaneous local         1         2         1         3         3         1         <		0.000.007	4 044 440		40.050	(0.757.000)
Public works3,703,036242,2683,035,705()Public health and welfare1,102,647128,950687,633()Culture and recreation598,418559,981()Capital outlay1,244,357(1,1)Debt service901,483()Principal901,483()Interest334,611()Total governmental activities26,700,3774,284,3503,888,547439,872(18,1)GENERAL RECEIPTS10,010,010,010,010,0Property taxes10,01,01,01,01,0Motor vehicle taxes2,01,12,01,11,0Other taxes1,12,01,11,01,1Other taxes1,12,01,11,11,1Other taxes1,11,11,11,11,1Other taxes1,11,11,11,11,1Other taxes1,11,11,11,11,1Net POSITION1,11,11,11,11,1NET POSITION, beginning of year10,11,11,11,1Net POSITION, beginning of year10,11,11,1Net POSITION, beginning of year10,11,11,1Net POSITION, beginning of year10,11,11,1Net POSITION, beginning of year10,11,11,1Net POSITION1,11,11,11,1Net POSITION, beginning of year10,1<	5			405 000		(8,757,303)
Public health and welfare1,102,647128,950687,633(1)Culture and recreation598,418559,981(1)Capital outlay1,244,357(1)Debt service901,483(1)Principal901,483(1)Interest334,611(1)Total governmental activities26,700,3774,284,3503,888,547GENERAL RECEIPTS901,483(1)Property taxes101Motor vehicle taxes11Other taxes11Investmental receipts1Miscellaroous local1Investment earnings18CHANGE IN NET POSITION10NET POSITION, beginning of year10					421,816	(6,100,290)
Culture and recreation598,418559,981Capital outlay1,244,357(1,Debt service901,483(1,Principal901,483(1,Interest334,611(1,Total governmental activities26,700,3774,284,3503,888,547GENERAL RECEIPTSProperty taxes10,Property taxes10,1,Motor vehicle taxes10,Other taxes1,Intergovernmental receipts1,Miscellaneous local1,Investment earnings18,CHANGE IN NET POSITION10,NET POSITION, beginning of year10,						(425,063)
Capital outlay1,244,357(1,Debt service901,483Principal901,483Interest334,611Total governmental activities26,700,3774,284,3503,888,547GENERAL RECEIPTSProperty taxesMotor vehicle taxesOther taxesIntergovernmental receiptsMiscellaneous localInvestment earningsTotal general receiptsCHANGE IN NET POSITIONNET POSITION, beginning of year10				687,633		(286,064)
Debt service       901,483         Principal       334,611         Interest       334,611         Total governmental activities       26,700,377         4,284,350       3,888,547         GENERAL RECEIPTS         Property taxes         Motor vehicle taxes         Other taxes         Intergovernmental receipts         Miscellaneous local         Investment earnings         Total general receipts         CHANGE IN NET POSITION         NET POSITION, beginning of year			559,981			(38,437)
Principal Interest901,483 334,611901,483 334,611Total governmental activities $26,700,377$ $4,284,350$ $3,888,547$ $439,872$ $(18,10)$ GENERAL RECEIPTS Property taxes Motor vehicle taxes Other taxes Intergovernmental receipts Miscellaneous local Investment earnings Total general receipts10,CHANGE IN NET POSITION10,NET POSITION, beginning of year10,		1,244,357				(1,244,357)
Interest Total governmental activities 334,611 Total governmental activities 26,700,377 4,284,350 3,888,547 439,872 (18, GENERAL RECEIPTS Property taxes Motor vehicle taxes Other taxes Intergovernmental receipts Miscellaneous local Investment earnings Total general receipts CHANGE IN NET POSITION NET POSITION, beginning of year 10		001 483				(001 402)
Total governmental activities26,700,3774,284,3503,888,547439,872(18,GENERAL RECEIPTS Property taxes Motor vehicle taxes10,Other taxes Intergovernmental receipts Miscellaneous local Investment earnings Total general receipts11,CHANGE IN NET POSITION18,NET POSITION, beginning of year10,	•					(901,483) (334,611)
GENERAL RECEIPTSProperty taxesMotor vehicle taxesOther taxesIntergovernmental receiptsMiscellaneous localInvestment earningsTotal general receiptsCHANGE IN NET POSITIONNET POSITION, beginning of year10			4 004 250	2 000 547	420.070	
Property taxes10,Motor vehicle taxes1Other taxes2Intergovernmental receipts1Miscellaneous local2Investment earnings18Total general receipts18CHANGE IN NET POSITION10NET POSITION, beginning of year10	i otal governmental activities	26,700,377	4,284,350	3,888,547	439,872	(18,087,608)
Motor vehicle taxes1Other taxes2Intergovernmental receipts1Miscellaneous local2Investment earnings2Total general receipts18CHANGE IN NET POSITION10NET POSITION, beginning of year10	GENERAL RECEIPTS					
Other taxes2Intergovernmental receipts1Miscellaneous local2Investment earnings2Total general receipts18CHANGE IN NET POSITION10NET POSITION, beginning of year10	Property taxes					10,524,770
Intergovernmental receipts1.Miscellaneous local2.Investment earnings1.Total general receipts1.8.CHANGE IN NET POSITION10.NET POSITION, beginning of year10.	Motor vehicle taxes					1,355,570
Miscellaneous local     2       Investment earnings     18       Total general receipts     18       CHANGE IN NET POSITION     10	Other taxes					2,431,098
Investment earnings       18         Total general receipts       18         CHANGE IN NET POSITION       10         NET POSITION, beginning of year       10	Intergovernmental receipts					1,357,608
Total general receipts     18       CHANGE IN NET POSITION     10       NET POSITION, beginning of year     10	Miscellaneous local					2,352,921
CHANGE IN NET POSITION NET POSITION, beginning of year	Investment earnings					92,150
NET POSITION, beginning of year 10	Total general receipts					18,114,117
	CHANGE IN NET POSITION					26,509
	NET POSITION, beginning of year					10,898,056
NET POSITION, end of year 10.	NET POSITION, end of year					10,924,565

See accompanying notes to financial statements.

#### SCOTTS BLUFF COUNTY, NEBRASKA STATEMENT OF ASSETS AND FUND BALANCES - CASH BASIS GOVERNMENTAL FUNDS JUNE 30, 2017

					Major Funds				
		Road	Self- Insured						
	0	and	Medical	Determine	Kasa	Inheritance	Capital	Nonmajor	Total
	General	Bridge	Insurance	Detention	Keno	Tax	Improvement	Governmental	Governmental
	Fund	Fund	Fund	Fund	Fund	Fund	Fund	Funds	Funds
ASSETS									
Cash and cash equivalents	2,615,888	395,875	92,194	202,290	1,158,654	1,420,306	1,400,842	3,638,516	10,924,565
FUND BALANCES									
Restricted		395,875			1,158,654			2,806,407	4,360,936
Committed			92,194	202,290			1,400,842	811,352	2,506,678
Unassigned	2,615,888					1,420,306		20,757	4,056,951
TOTAL FUND BALANCES	2,615,888	395,875	92,194	202,290	1,158,654	1,420,306	1,400,842	3,638,516	10,924,565

See accompanying notes to financial statements.

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#### SCOTTS BLUFF COUNTY, NEBRASKA STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH BASIS GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2017

		Major Funds							
	General Fund	Road and Bridge Fund	Self- Insured Medical Insurance Fund	Detention Fund	Keno Fund	Inheritance Tax Fund	Capital Improvement Fund	Other Nonmajor Governmental Funds	Total Governmental Funds
RECEIPTS	0.045.050								
Property taxes	6,015,970		187,571	2,563,461				1,757,768	10,524,770
Motor vehicle taxes	1,149,159	206,411							1,355,570
Other taxes						1,820,710		610,388	2,431,098
Intergovernmental	1,402,726	2,558,678	20,387	313,462				1,390,774	5,686,027
Local fees, licenses, commissions,									
and miscellaneous	1,854,439	38,294	1,974,830	1,852,826	571,981			344,901	6,637,271
Investment earnings	78,764					13,342		44	92,150
Total receipts	10,501,058	2,803,383	2,182,788	4,729,749	571,981	1,834,052		4,103,875	26,726,886
DISBURSEMENTS									
General government	4,744,563		4,943,683					298,561	9,986,807
Public safety	2,992,322			4,728,347				1,108,349	8,829,018
Public works	259,110	2,730,442					382,437	331,047	3,703,036
Public health and welfare	621,353							481,294	1,102,647
Public culture and recreation					224,828			373,590	598,418
Capital outlay	291,203	563,619		24,599				364,936	1,244,357
Debt service									
Principal	8,909	112,574						780,000	901,483
Interest	13,291	7,279						314,041	334,611
Total disbursements	8,930,751	3,413,914	4,943,683	4,752,946	224,828		382,437	4,051,818	26,700,377
EXCESS (DEFICIENCY) OF RECEIPTS									
OVER DISBURSEMENTS	1,570,307	(610,531)	(2,760,895)	(23,197)	347,153	1,834,052	(382,437)	52,057	26,509
OTHER FINANCING SOURCES (USES)									
Operating transfers in	325,000	552,430	2.600.691					578.192	4.056.313
Operating transfers out	(1,791,751)		_,	(558,249)	(69,500)	(700,000)		(634,474)	(4,056,313)
Total other financing sources (uses)	(1,466,751)	250,091	2,600,691	(558,249)	(69,500)	(700,000)		(56,282)	
NET CHANGE IN FUND BALANCES	103,556	(360,440)	(160,204)	(581,446)	277,653	1,134,052	(382,437)	(4,225)	26,509
FUND BALANCES, beginning of year	2,512,332	756,315	252,398	783,736	881,001	286,254	1,783,279	3,642,741	10,898,056
FUND BALANCES, end of year	2,615,888	395,875	92,194	202,290	1,158,654	1,420,306	1,400,842	3,638,516	10,924,565

See accompanying notes to financial statements.

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# SCOTTS BLUFF COUNTY, NEBRASKA STATEMENT OF NET POSITION - CASH BASIS FIDUCIARY FUNDS FOR THE YEAR ENDED JUNE 30, 2017

## ASSETS

Cash and cash equivalents	2,479,384
LIABILITIES	
Held for other governments	
Road Improvement Districts	1,606
State	594,122
Schools	857,124
Educational Service Units	8,412
Community/Technical Colleges	51,571
Natural Resource Districts	32,589
Cemeteries	22,406
Fire Districts	6,831
Sanitary Improvement Districts	69,990
Drainage Districts	6,086
Irrigation Districts	28,156
Municipalities	142,577
Redevelopment Districts	9,508
Agricultural Society	4,625
Other governments	25,233
Held by county offices	
County Clerk	34,090
Register of Deeds	39,451
Clerk of the District Court	365,214
County Sheriff	34,139
County Attorney	3,606
County Corrections	73,803
Veterans Service Office	27,978
Handi-Bus	28,242
Handyman	12,025
TOTAL LIABILITIES	2,479,384
NET POSITION	- 0 -

See accompanying notes to financial statements.

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#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the significant accounting policies of Scotts Bluff County, Nebraska (the County).

#### A. THE REPORTING ENTITY

Scotts Bluff County, Nebraska, is a governmental entity established under and governed by the laws of the State of Nebraska. As a political subdivision of the state, the County is exempt from state and federal income taxes. The County consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds over which the primary government has a fiduciary responsibility, even though those fiduciary funds may represent organizations that do not meet the criteria for inclusion in the financial reporting entity); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The County is financially accountable if its County Commission appoints a voting majority of another organization's government body and it has the ability to impose its will on that organization, or there is a potential for that organization to provide specific financial benefits to, or impose specific financial burdens on, the County (primary government). The County may also be financially accountable for another organization if that organization is fiscally dependent on the County. The County has determined it has no component units required to be reported in these financial statements.

Other individual County offices maintain accounting records and account for monies received and disbursed directly by these offices. Only that portion of these monies which is subsequently receipted by the County Treasurer is reflected in the County's financial statements.

### B. BASIS OF PRESENTATION

## **Government-Wide Financial Statements**

The government-wide financial statements (i.e., the statements of activities and net position) report information on all the nonfiduciary activities of the primary government and its component units. Governmental activities generally are financed through taxes, intergovernmental receipts, and other nonexchange receipts.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. BASIS OF PRESENTATION (Continued)

#### Government-Wide Financial Statements (Continued)

The statement of activities presents a comparison between direct expenses and program receipts for each function of the County's activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reversed for the statement of activities. Program receipts include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Receipts that are not classified as program receipts, including all taxes, are presented as general receipts.

### **Fund Financial Statements**

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements, as applicable.

Fiduciary funds report assets held in a trustee or agency capacity for others and, therefore, cannot be used to support the County's own programs. The Trust and Agency Funds are fiduciary funds.

The government utilizes the following fund types:

The *General Fund* is the primary operating fund of the County and always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

Special Revenue Funds account for the proceeds of specific revenue sources (other than for major capital projects) that legally restrict expenditures for specified purposes.

*Capital Projects Funds* account for financial resources to be used for the acquisition or construction of major capital facilities or improvements.

The *Debt Service Fund* is used to account for the accumulation of resources that are restricted, committed, or assigned for the payment of principal and interest on long-term obligations of governmental funds.

*Trust and Agency Funds* are used to account for assets held by the County in a trustee capacity for other governmental units. These funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. BASIS OF PRESENTATION (Continued)

#### Fund Financial Statements (Continued)

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitutes its assets, liabilities, fund equity, receipts, and expenditures/expenses. Funds are organized into two major categories: governmental and proprietary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the County or meets the following criteria:

- a. Total assets, liabilities, receipts, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- b. Total assets, liabilities, receipts, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The County reports the following major governmental funds:

General Fund - The General Fund is the primary operating fund of the County and always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

*Road and Bridge Fund* - This fund is a special revenue fund used to account for receipts and disbursements for attributed to maintenance and improvement of county highways and bridges and other county infrastructure.

Self-Insured Medical Fund - This fund is a special revenue fund used to account for the receipts of employer and employee contributions and disbursements attributable to employee medical insurance premiums and uninsured medical expenses.

*Debt Service Fund* - This fund is a debt service fund used to account for receipts from debt proceeds and disbursements for payments of principle, interest, and related costs of debt.

Detention Center Fund - This fund is a special revenue fund used to account for receipts and disbursements attributable to the operation of the County's detention facility.

*Capital Improvement Fund* - This fund is a capital project fund used to account for receipts and disbursements for the acquisition and construction of major capital facilities.

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

### Measurement Focus

The government-wide and fund financial statements of the primary government, Scotts Bluff County, Nebraska, are reported using the current financial resources measurement focus and the cash basis of accounting. Receipts are recognized when the County Treasurer receives cash rather than when earned. Expenditures are recognized when cash is disbursed rather than when the obligation is incurred. Accordingly, the accompanying financial statements are not intended to present financial position and the results of operations in conformity with accounting principles generally accepted in the United States of America.

Balances held by various county officers at year-end, including cash and accounts receivables, are reported as cash items in the statement of net position - cash basis - fiduciary funds. This statement includes amounts due to other governments, the County Treasurer, and various trust accounts, which are reported as liabilities on that statement. The effect of not recognizing the county portion of revenue until collected by the County Treasurer is not considered a material departure from the cash basis of accounting.

## **Basis of Accounting**

The County's funds are maintained and the financial statements have been prepared on the cash basis of accounting. Receipts are recognized when cash is received rather than when earned. Expenditures are recognized when cash is disbursed rather than when the obligation is incurred. This differs from accounting principles generally accepted in the United States of America which require governmental funds to follow the modified accrual basis of accounting. Accordingly, the accompanying financial statements are not intended to present financial position and the results of operations in conformity with accounting principles generally accepted in the United States of America.

## D. RECEIPTS

#### **Program Receipts**

In the statement of activities, cash basis receipts that are derived directly from each activity or from parties outside the County's taxpayers are reported as program receipts. The County reports the following program receipts in each function as follows:

General Government	Fees, permits, licenses, and commissions
Public Safety	Fines and fees, E-911 revenue, operating grants from
	federal and state agencies for law enforcement, and
	incarceration fees

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. RECEIPTS (Continued)

Program Receipts (Continued)

Public Works	Township road contracts, reimbursements, operating grants from FEMA and other federal and state agencies for road and infrastructure work
Public Health	Fees, permits, and licenses
Public Welfare and	
Social Services	Operating grants for juvenile services

All other governmental receipts are reported as general. All taxes are classified as general revenue even if restricted for a specific purpose.

#### E. ASSETS, LIABILITIES, AND NET POSITION

1. Deposits and Investments

The County's cash is considered to be cash on hand, demand deposits, and shortterm investments with original maturities of three months or less from the date of acquisition. The County had no cash equivalents at June 30, 2017.

Nebraska statutes allow the County to make any investments allowed by the State Investment Officer. This includes bank certificates of deposit. Investments for the County are reported at fair value.

2. Capital Assets

Capital assets are not recorded as assets on the government-wide or fund financial statements and depreciation is not recognized. Purchases of capital assets are recorded as disbursements by function in the financial statements.

3. Compensated Absences

It is the County's policy to permit employees to accumulate a limited amount of earned but unused vacation, sick leave, and compensatory time. Employees who leave county government for any reason will be paid for any unused vacation leave earned after one (1) year of employment. Employees who leave the county employment before one full year of employment shall not be paid any vacation leave, as none has been earned by them until after one full year of employment. All sick leave shall expire on the date of separation. All unused compensatory time remaining when the employee leaves the employment of the County shall be paid at the employee's current hourly rate or at the average rate for the final three years of employment, whichever is greater.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

- E. ASSETS, LIABILITIES, AND NET POSITION (Continued)
  - 4. Equity Classification

#### **Government-Wide Statements**

Equity is classified as net position and displayed in two components:

Restricted net position consists of net assets with constraints placed on the use either by external groups, such as creditors, grantors, contributors, or laws and regulations of other governments, or through constitutional provision or enabling legislation.

Unrestricted net position does not meet the definition of restricted.

It is the County's policy to use restricted net position first, prior to the use of unrestricted net position, when a disbursement is paid for purposes in which both restricted and unrestricted net position are available.

### **Fund Financial Statements**

Governmental fund equity is classified as fund balance.

### Fund Balance Classification

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

Nonspendable fund balance - Assets legally or contractually required to be maintained or are not in spendable form, such as fund balance associated with inventories, prepaids, long-term loans and notes receivable, and property held for resale (unless the proceeds are restricted, committed, or assigned).

*Restricted fund balance* - Amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation.

Committed fund balance - Amounts that can be used only for the specific purposes determined by a formal action of the Board of Commissioners (the County's highest level of decision-making authority).

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

- E. ASSETS, LIABILITIES, AND NET POSITION (Continued)
  - 4. Equity Classification (Continued)

#### Fund Financial Statements (Continued)

#### Fund Balance Classification (Continued)

Assigned fund balance - Amounts that are intended to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed. This intent can be expressed by the County Board of Commissioners or through the Board delegating this responsibility to the County management accountant.

Unassigned - This classification includes the residual fund balance for the General Fund.

The County would typically use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to defer the use of these other classified funds.

## F. REVENUE RECOGNITION - PROPERTY TAXES

Property taxes are levied by October 15 based on valuations as of January 1. Real estate and personal property taxes become due and attach as an enforceable lien on property as of January 1. Real estate and personal property taxes are payable in two installments and become delinquent May 1 and September 1. Motor vehicle taxes are due when application is made for registration of a motor vehicle.

### G. INTERFUND AND INTERDEPARTMENT TRANSACTIONS AND ACTIVITY

#### **Transactions**

Numerous county departments and funds transact with other county departments and funds for various purposes. These applicable intercounty transactions result in the reporting of receipts by one fund or department and expenditures by another fund or department. These transactions have not been eliminated in the government-wide or fund financial statements. A summary description of intercounty transactions follows:

Copier Costs - The County incurs postage costs which are utilized by numerous funds and departments. Copier costs are charged to applicable funds and departments based on usage.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### G. INTERFUND AND INTERDEPARTMENT TRANSACTIONS AND ACTIVITY (Continued)

#### Transactions (Continued)

Fuel Costs - The County purchases, stores, and distributes fuel for all departments and funds requiring fuel usage. Fuel costs are charged to applicable funds and departments based on usage.

Office Supplies - The County purchases, stores, and distributes office supplies for all departments and funds utilizing office supplies. Office supply costs are charged to applicable funds and departments based on usage.

Services - The County's individual departments and funds frequently perform services to other county departments and funds. Services are charged to applicable funds and departments based on specified rates.

#### Activity

The County utilizes specified funds and departments for the purpose of conducting centralized service and functionality. Costs incurred are reported only in these departments and funds and are not charged to, allocated, or distributed to any other fund or department. A summary description of activities benefiting multiple departments and fund but reported in only one fund follows:

Self-Funded Insurance - The County utilizes a specified fund for the purpose of identifying and segregating "self-funded" county-wide employee medical costs.

Personnel Management - The County utilizes a specified department of the General Fund for the purpose of identifying and segregating costs associated with county-wide personnel management costs.

Information Systems - The County utilizes a specified department of the General Fund for the purpose of identifying and segregating costs associated with county-wide information technology costs.

Buildings and Grounds - The County utilizes a specified department of the General Fund for the purpose of identifying and segregating costs associated with county-wide general building and grounds maintenance costs.

#### H. USE OF ESTIMATES

The preparation of financial statements in conformity with the other comprehensive basis of accounting (OCBOA) used by the County requires management to make estimates and assumptions that affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

### NOTE 2. CASH AND INVESTMENTS

The County Treasurer has generally pooled the cash resources of the various funds for investment purposes. Each fund's portion of total cash and investments is summarized by fund type on the statement of cash basis assets and fund balances as "cash and cash equivalents." Interest earned on pooled funds is credited to the County General Fund in accordance with Section 77-2315, R.R.S. 1943.

The types of investments the County is authorized to invest funds in are enumerated in state statutes and generally include U.S. government obligations, certificates of deposit, time deposits, and securities in which the State Investment Officer is authorized to invest.

For the following disclosures required by Governmental Accounting Standards Board Statement No. 40, deposits include checking accounts, savings accounts, money market accounts, and certificates of deposit.

The Nebraska Public Agency Investment Trust (NPAIT) was established in June 1996 through the Interlocal Cooperation Act and commenced operations July 25, 1996. NPAIT was established to assist public bodies throughout the State of Nebraska with the investment of their available cash reserves. Participation in the investment trust is voluntary for its members. The objective of NPAIT is to provide its owner-members with a conservative and effective investment alternative tailored to the needs of its members. NPAIT portfolio management generally follows established investment criteria developed by the Securities and Exchange Commission (SEC) for money market funds designed to offer acceptable yield while maintaining liquidity. NPAIT is not registered with the SEC as an investment company.

NPAIT's short-term investment portfolio consists of cash and short-term investments valued at amortized cost, which is determined to approximate fair value due to the shortterm nature of the instruments. NPAIT maintains a net asset value of \$1.00 per unit. Funds deposited with NPAIT at June 30, 2017, were \$52,152.

#### Custodial Credit Risk

All funds of the County are deposited in board-designated official depositories and are required to be collateralized in accordance with Nebraska statutes. Official depositories may be established with any bank whose principal office is located in Nebraska. Also, the County may establish time deposit accounts, money market accounts, and certificates of deposit.

Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it, or returned at the discretion of others. The County's internal policies require financial institutions to provide collateral for balances in excess of FDIC

#### NOTE 2. CASH AND INVESTMENTS (Continued)

### Custodial Credit Risk (Continued)

limits. As of June 30, 2017, the County's balances with financial institutions were \$13,122,124, of which none was exposed to custodial credit risk as follows:

	Financial Institution Balance
Insured by FDIC Insurance	5,665,998
Insured by surety bonds or irrevocable letters	
of credit	3,898,478
Collateralized by pledged securities	
held by financial institution in County's name	3,505,496
Collateralized by deposit in Nebraska Public	
Agency Investment Trust	52,152
Uninsured and uncollateralized	- 0 -
Total	13,122,124

### NOTE 3. RETIREMENT SYSTEM

#### **Plan Description**

The Retirement System for Nebraska Counties (the Plan) is a multiple-employer plan administered by the Public Employees Retirement Board in accordance with the provisions of the County Employees Retirement Act. The Plan consists of a defined contribution option and a cash balance benefit. The cash balance benefit is a type of defined benefit plan. The Plan provisions are established under Neb. Rev. Stat. §§ 23-2301 through 23-2334 (Reissue 2012, Cum. Supp. 2014, Supp. 2015) and may be amended through legislative action.

Participation in the Plan is required of all full-time employees. Part-time (working less than one-half of the regularly scheduled hours) employees may elect voluntary participation upon reaching age 18. Part-time elected officials may exercise the option to join. County employees and elected officials contribute 4.5% of their total compensation. In addition, the County contributes an amount equal to 150% of the employee's contribution. The contribution rates are established by § 23-2307 and § 23-2308 and may be amended through legislative action. The employee's and employer's contributions are kept in separate accounts. The employee's account is fully vested. The employer's account is fully vested after three years of participation in the system or credit for participation in another governmental plan prior to actual contribution to the Plan. Nonvested County contributions are forfeited upon termination. Forfeitures are used to cover a portion of the pension plan's administrative expenses. Prior service benefits are paid directly by the County to the retired employee.

#### NOTE 3. RETIREMENT SYSTEM

#### Plan Description (Continued)

A supplemental retirement plan was established on January 1, 2003, for the benefit of all present and future commissioned law enforcement personnel employed by the County. Employees contribute 1% of their salary, and the County contributes an amount equal to 100% of the employee's contribution. In a defined contribution plan, benefits depend solely on amounts contributed to the Plan plus investment earnings.

#### Contributions

For the year ended June 30, 2017, total compensation for all employees was \$9,492,276 and compensation covered in this Plan was \$9,240,652. Employee contributions were \$424,714 and the County contributed \$632,066.

#### NOTE 4. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County is a member of the Nebraska Intergovernmental Risk Management Association (NIRMA), a public entity risk pool currently operating as a common risk management and insurance program for 77 counties throughout Nebraska. NIRMA was created as a result of the Intergovernmental Risk Management Act authorized by State Statute Section 44-4301, R.R.S. 1943 which resulted in two programs being established, NIRMA and NIRMA II. The County has the option of participating in one or both of the programs. Scotts Bluff County, Nebraska, participates in both of the programs.

The County pays an annual deposit premium as calculated by the administrator of the pool. Following the close of the fiscal year and at appropriate intervals thereafter, the Pool may calculate each county's retrospective premium or premium credit for the year. The Board prior to the beginning of the fiscal year shall adopt the retrospective formula. The formula shall consider the losses and exposures of each county and the entire Pool.

The deposit premium paid for the fiscal year shall be applied as a credit against the retrospective premium. If it is determined that the deposit premium paid is in excess of the retrospective premiums calculated, such excess shall be applied as a credit toward the next annual deposit premium. Retrospective premium adjustments for each fiscal year shall continue until all claims are closed or until the Board determines that sufficient facts are known to make a final adjustment for the year.

If the Pool becomes insolvent or is otherwise unable to discharge its legal liabilities and other obligations, the County may be assessed by the Board for an additional contribution equal to its contribution for the current fiscal year divided by the contribution of all participants for such year, times the amount of such deficiency. Each such assessment, and the

### NOTE 4. RISK MANAGEMENT (Continued)

manner of calculating the same, shall be to each county in writing, and each county shall thereafter have sixty (60) days in which to pay the amount of such assessment. Each County shall remain liable for such assessments, regardless of such County's withdrawal from participation or the termination of the agreement, and for liabilities of the Pool incurred during such County's period of membership, as provided by State Statute Section 44-4312, R.R.S. 1943.

In the event of a liability loss exceeding \$5,000,000 per occurrence, the County would be responsible for funding the excess amount. In the event of a workers' compensation loss exceeding the statutory excess limit or an employer's liability loss exceeding the \$2,000,000 excess limit, the County would be responsible for funding the excess amount.

Since the majority of NIRMA's and NIRMA II's liabilities are reserves for losses and loss adjustment expenses which are based on an actuarial estimate of the ultimate losses incurred, the member balances are adjusted annually to reflect recent loss information. There were no significant reductions in insurance coverage from the coverage in the prior year by major categories of risk.

The County has not paid any additional assessments to the Pool in the last three fiscal years, and no assessments are anticipated for fiscal year 2016. The County has not had to pay out any amounts that exceeded coverages provided by the Pool in the last three fiscal years.

### NOTE 5. LONG-TERM DEBT

Capital leases payable at June 30, 2017, consisted of the following:

The County Roads Department is the lessee of two caterpillar motor graders under a capital lease agreement maturing in April 2019. Three annual installments of \$119,853 and one payment of \$66,000 are due including interest at 2.49%. The lease agreement is secured by the motor graders.	179,773
Notes payable at June 30, 2017, consisted of the following:	
Note payable to Platte Valley National Bank, amended December 5, 2006, annual payments of \$22,200 including interest at 4.95% due in November begin- ning in 2006, final payment due November 2035.	263,652

NOTE 5.	LONG-TERM DEBT (Continued)	
	Bonds payable at June 30, 2017, consisted of the following:	
	General Obligation Bonds, dated August 10, 2015, interest rate of 2.965%, annual principal pay- ments due each January 15 starting in 2016, and semiannual interest payments due July 15 and January 15, final payment is due January 15, 2031. Bond issuance costs of \$50,294 were incurred.	4,495,000
	General Obligation Bonds, dated March 5, 2012, inter- est rates ranging from 0.5% - 3%, annual principal payments due each January 15 starting in 2013, and semiannual interest payments due July 15 and January 15, final payment is due January 15, 2031. Bond issuance costs of \$80,699 were incurred.	4,195,000
	General Obligation Bonds, dated March 14, 2013, interest rates ranging from 0.45% - 2.50%, annual principal payments due each January 15 starting in 2014, and semiannual interest payments due July 15 and January 15, final payment is due Jan- uary 15, 2022. Bond issuance costs of \$31,303 were incurred.	950,000
	Highway Allocation Pledge Bonds, dated April 7, 2015, interest rates ranging from 0.35% - 3.125%, annual principal payments due each November 15 starting in 2015, and semiannual interest payments due November 15 and May 15, final payment is due No- vember 15, 2034. Bond issuance costs, including issuance discount, of \$46,271 were incurred.	1,810,000
	Total bonds payable	11,450,000
	Total long-term debt	11,893,425

A schedule of changes in long-term debt, including capital leases, for the year ended June 30, 2017, is as follows:

	Beginning Balance A	Additions	Payments	Ending Balance
Capital leases	292,347		(112,574)	179,773
Notes payable	272,561		(8,909)	263,652
Bonds payable	12,230,000		(780,000)	11,450,000
Total	12,794,908		(901,483)	11,893,425

## NOTE 5. LONG-TERM DEBT (Continued)

The annual debt service requirements for the next five years and for each five-year period thereafter as of June 30, 2017, are as follows:

Years Ending	Capital Leases		Notes Payable	
June 30,	Principal	Interest	Principal	Interest
2018	115,377	4,476	9,360	12,840
2019	64,396	1,604	9,834	12,366
2020			10,332	11,868
2021			10,855	11,345
2022			11,404	10,796
2023 - 2027			66,293	44,707
2028 - 2032			84,866	26,134
2033 - 2037			60,708	4,657
Total	179,773	6,080	263,652	134,713
Years Ending	Bonds Payable		Tota	als
June 30,	Principal	Interest	Principal	Interest
2018	790,000	302,900	914,737	320,216
2019	810,000	288,418	884,230	302,388
2020	830,000	270,606	840,332	282,474
2021	845,000	251,720	855,855	263,065
2022	860,000	230,726	871,404	241,522
2023 - 2027	3,600,000	856,547	3,666,293	901,254
2028 - 2032	3,350,000	311,056	3,434,866	337,190
2033 - 2037	365,000	17,190	425,708	21,847
Total	11,450,000	2,529,163	11,893,425	2,669,956

The County's interest expense and debt issue costs for the year ended June 30, 2017, are as follows:

Interest Expense

334,611

Governmental activities

## NOTE 6. LEASES

## Lessor Agreements

The County is the lessor of airport hangars and office space under operating leases expiring in various years through 2022. Lease payments received for the year ended June 30, 2017, were \$203,245.

## NOTE 6. LEASES (Continued)

## Lessee Agreements

The County is the lessee of office equipment and communications towers under operating leases expiring in various years through 2017.

Minimum future rental payments under noncancellable operating leases having remaining terms in excess of one year as of June 30, 2017, are as follows:

Year Ending June 30,	Amount
2018	9,650
2019	9,000
2020	9,000
2021	9,000
2022	9,000
Thereafter	27,000
	72,650

## NOTE 7. BUDGET COMPLIANCE

Following is a summary of the actual and budget amounts by fund:

	Budget	Actual	Variance Favorable (Unfavorable)
General Fund	11,910,950	10,722,502	1,188,448
Road and Bridge Fund	3,879,733	3,716,253	163,480
Self-Insured Medical Insurance Fund	5,028,000	4,943,683	84,317
Detention Fund	5,565,395	5,311,195	254,200
Inheritance Tax Fund	701,000	700,000	1,000
Keno Fund	1,466,539	294,328	1,172,211
Capital Improvement Fund	1,783,279	382,437	1,400,842
Nonmajor Funds	7,343,509	4,686,292	2,657,217
	37,678,405	30,756,690	6,921,715

### NOTE 8. COMMITMENTS AND CONTINGENCIES

#### Self-Insurance

The County operates a self-insured medical insurance plan for dental and health insurance for its employees. The County has contracted with a third-party administrator to provide claims processing services. In addition, the County has purchased a stop-loss

#### NOTE 8. COMMITMENTS AND CONTINGENCIES (Continued)

#### Self-Insurance (Continued)

policy covering all claims in excess of \$60,000 per year, per claim. The County retains risk of loss for all claims up to the stop-loss amount. As of June 30, 2017, cumulative contributions and receipts in excess of claims and expenses were \$92,194, which the County has designated for payment of future claims.

#### <u>General</u>

The County is subject to laws and regulations relating to the protection of the environment. The County's policy would be to disclose environmental and cleanup-related costs of a noncapital nature when it is both probable and reasonably estimated. Although it is not possible to quantify with any degree of certainty the potential financial impact of the County's continuing compliance efforts, management believes any possible future remediation or other compliance-related costs will not have a material adverse effect on the financial condition or reported results of operations of the County.

The County participates in numerous state and federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the County has not complied with the rules and regulations governing the grants, refunds of any money received may be required. In the opinion of the County, there are no significant contingent liabilities relating to compliance, with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying combined financial statements for such contingencies.

# NOTE 9. INTERFUND TRANSFERS AND LOANS

#### Transfers

The detail of interfund transfers for the year ended June 30, 2017, is as follows:

			Net
	Transfer	Transfer	Transfers
	In	Out	In (Out)
General Fund	225.000	1 701 751	(1 466 751)
General Fund	325,000	1,791,751	(1,466,751)
Road and Bridge Fund	552,430	302,339	250,091
Self-Insured Medical Insurance Fund	2,600,691		2,600,691
Inheritance Tax Fund		700,000	(700,000)
Keno Fund		69,500	(69,500)
Detention Fund		558,249	(558,249)
Capital Improvement Fund			
Nonmajor Funds	578,192	634,474	(56,282)
	4,056,313	4,056,313	

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## NOTE 9. INTERFUND TRANSFERS AND LOANS (Continued)

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Transfers generally move resources from the funds statutorily required to collect the resources, to funds statutorily required to expend the resources. Transfers from the Inheritance Tax Fund provide resources, through transfers, to other funds as needed. These transfers are not required to be paid back.

Additionally, the County maintains a Self-Insured Medical Insurance Fund which is funded by the County through transfers to this fund from other funds and departments within the General Fund at a specified rate per covered employee. Amounts transferred from other funds to this fund for this purpose follows:

General Fund	
County Board	32,289
County Clerk	39,063
County Treasurer	136,186
Register of Deeds	44,180
County Assessor	72,990
Building and Zoning	8,254
Information Systems	23,947
Personnel Department	33,229
Clerk of the District Court	68,263
District Judge	73
Public Defender	88,600
Building and Grounds	54,360
Extension Agent	8,431
County Sheriff	279,911
County Attorney	126,547
Child Support Enforcement	58,336
County Surveyor	9,746
Veterans Service	17,669
Handy Bus	13,882
Handyman	13,548
GIS Mapping	33,932
Administration	10
Total General Fund	1,163,446
Road and Bridge Fund	302,339
Detention Fund	558,249
Nonmajor funds	176,657
Total Transfers to the Self-Insured	
Medical Insurance Fund	2,200,691

## NOTE 9. INTERFUND TRANSFERS AND LOANS (Continued)

### <u>Loans</u>

The County on occasion makes short-term interfund loans from one county fund to another to assist in temporary cash shortfalls. These loans are unsecured and do not bear interest and will be repaid as cash becomes available at the discretion of the County Board. Interfund loans have been reported in the financial statements as transfers to and from respective funds. Amounts due to and from funds as of June 30, 2017, were -0-.

## NOTE 10. RESTRICTED FUND BALANCES

The County's funds for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws and regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation are as follows:

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4,360,936

		Restricted
Fund	Restriction	Balance
Road and Bridge Fund	Road and bridge maintenance,	
	improvements, and construction	395,875
Highway Bridge Buyback	Bridge maintenance, improvement,	
Fund	and construction	650,095
Inheritance Holding Fund	Refund of inheritance tax	25,232
Visitors Promotion Fund	Promotion of area tourism	117,156
Preservation and	Preservation and maintenance	
Modernization Fund	ofrecords	29,259
STOP Program Fund	Program use	2,380
Drug Enforcement Education		
Fund	Drug enforcement efforts	4,899
Drug Enforcement Fund	Drug enforcement efforts	22,061
Drug Court Fund	Drug enforcement efforts	3,094
Drug Forfeiture Fund	Drug enforcement efforts	20,2,25
Juvenile Aid Fund	Program use	11,718
HIDTA Grant Fund	Program use	2,606
Homeland Security Fund	Emergency preparedness use	59,365
Keno Fund	Community betterment	1,158,654
E-911 Emergency Fund	911 communication system	
	maintenance and improvement	716,307
E-911 Fund	911 communication system	
	maintenance and improvement	26,394
Wireless Holding Fund	911 communication system	
	maintenance and improvement	226,461
Debt Service Fund	Debt service requirements	889,155

Total restricted net position

## NOTE 11. INTERLOCAL AGREEMENTS

Scotts Bluff County, Nebraska, has entered into agreements with the other entities established under the authority of the Interlocal Cooperation Act for various services required to be provided to county residents. Scotts Bluff County, Nebraska, contributed amounts for these purposes as follows:

Purpose	Amount
To provide services to elderly residents of the County	16,676
To provide mental health and substance abuse services to residents of the County	172,789
To provide services to the developmentally disabled residents of the County	
	220,125

## NOTE 12. FEDERALLY ASSISTED PROGRAMS

The County receives substantial grants from the federal and state governments, all of which are subject to audit by the respective governments. Subsequent audits may disallow expenditures financed by governmental grant programs, although past audits have resulted in no violations of grant regulations and no requests for reimbursement. It is the opinion of management that requests for reimbursement, if any, by either the federal or state governments based on subsequent audits will not be material in relation to the County's financial statements as of June 30, 2017.

### NOTE 13. SUBSEQUENT EVENTS

In preparing the financial statements, the County has evaluated events and transactions for potential recognition or disclosure through January 10, 2018, the date the financial statements were available to be issued.

# SUPPLEMENTARY INFORMATION

## SCOTTS BLUFF COUNTY, NEBRASKA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2017

Federal Grantor/Pass-Through Program/ Program Title	Federal CFDA No.	Pass-Through Entity Identifying Number	Expendi- tures	Provided to Subrecipients
U.S. Department of Justice				
Passed through Nebraska Crime Commission				
Edward Byrne Memorial Justice Assistance Grant Program	16.738	14DA329 15DA306	59,676	
U.S. Department of Transportation				
Passed through Nebraska Office of Highway Safety				
National Priority Safety Programs	20.616	405b-16-14-53 405d-16-05-49 405d-17-05-03 402-17-12-40 402-16-12-35 405b-17-14-35	20,215	
Passed through Nebraska Department of Roads				
Formula Grants for Rural Areas	20.509	RPT-C791 (2017)	171,215	
Total U.S. Department of Transportation			191,430	
U.S. Department of Health and Human Services				
Passed through Aging Office of Western Nebraska				
Special Programs for the Aging - Title III, Part B - Grants for Supportive Services and Senior Centers	93.044	Not Available	71,958	

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## SCOTTS BLUFF COUNTY, NEBRASKA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2017

Federal Grantor/Pass-Through Program/ Program Title	Federal CFDA No.	Pass-Through Entity Identifying Number	Expendi- tures	Provided to Subrecipients
U.S. Department of Health and Human Services (Continued)				
Passed through Nebraska Department of Health and Human Services				
Public Health Emergency Preparedness	93.069	U90TP000533	16,528	
Epidemiology and Laboratory Capacity for Infectious Diseases (ELC)	93.323	3U50CK000418-02S1	4,381	
Child Support Enforcement	93.563	1604NECSES 1704NECSES	294,802	
Preventative Health and Health Services Block Grant Funded solely with Prevention and Public Health Funds	93.758	B0110T09067 B0110T09036	5,399	
Total U.S. Department of Health and Human Services			393,068	
U.S. Department of Homeland Security				
Passed through Nebraska Emergency Management Agency				
Homeland Security Grant Program	97.067	14-SR-31013-01 15-GA-31013-02 15-SR-31025-02 16-SR-31013-01 16-SR-31025-01	243,915	243,915
Executive Office of the President				
Passed through Nebraska State Patrol				
High Intensity Drug Trafficking Areas Program	95.001	15HD09 14HD09	79,328	
TOTAL EXPENDITURES OF FEDERAL AWARDS			967,417	243,915

## SCOTTS BLUFF COUNTY, NEBRASKA NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2017

#### NOTE 1. BASIS OF PRESENTATION

The schedule of expenditures of federal awards is prepared on the cash basis of accounting which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Accordingly, expenditures are recognized when cash is disbursed. This basis of accounting is consistent with the method utilized for the basic financial statements of the County.

The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

## NOTE 2. BASIS FOR EXPENDITURES REPORTED

<u>Cash Disbursements</u> - For certain federal programs, the County makes cash disbursements under the federal program specifically identified as federal program costs. For these federal programs, the County reports federal expenditures in the amount of cash disbursed and indirect costs claimed under the federal program.

<u>Cash Receipts</u> - For certain federal programs, the County receives payment at specified rates per unit of service rendered or product distributed. For these federal programs, the County reports federal expenditures in the amount of cash received under the federal program.

<u>Value of Goods</u> - For certain federal programs, the County receives goods for use. For these federal programs, the County reports expenditures at the value of goods received. The County received no goods under federal programs.

<u>Indirect Costs</u> - For certain federal programs, the County may be allowed to utilize an indirect cost rate as determined by the federal program or a negotiated indirect cost rate. The County may otherwise utilize a de minimis indirect cost rate when allowed by the federal program. For these federal programs, federal expenditures included amount determined as indirect costs. The County did not utilize any indirect cost rate to determine indirect costs. As such, federal expenditures reported do not include any indirect costs.

### NOTE 3. CONTINGENCIES

The County receives funds under various federal grant programs and such assistance is to be expended in accordance with the provisions of the various grants. Compliance with the grants is subject to audit by various government agencies which may impose sanctions in the event of noncompliance. Management believes that they have complied with all aspects of the various grant provisions and the results of adjustments, if any, relating to such audits would not have any material financial impact.

# SCOTTS BLUFF COUNTY, NEBRASKA NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2017

### NOTE 4. SUBRECIPIENTS

Of the federal expenditures presented in the schedule of expenditures of federal awards, the County provided federal awards to a subrecipient as follows:

Program	Subrecipient	Federal CFDA Number	Amount Provided
Homeland Security Grant Program	Region 22 Emergency Management	97.067	<u>243,915</u>

## SCOTTS BLUFF COUNTY, NEBRASKA SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE -CASH BASIS - BUDGET AND ACTUAL GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2017

	Budget	Actual
RECEIPTS	0.050.440	0.045.070
Property taxes	6,259,440	6,015,970
Motor vehicle taxes	1,160,000	1,149,159
Intergovernmental	1,776,457	1,402,726
Local fees, licenses, commissions, and miscellaneous	2011 171	1 954 420
	2,041,171	1,854,439 78,764
Investment earnings	76,100	
Total receipts	11,313,168	10,501,058
DISBURSEMENTS		
General Government		
Personnel services	2,584,873	2,509,914
Operating expenses	2,968,511	2,021,636
Supplies/materials	214,850	191,250
Equipment rental	22,500	21,763
Total General Government	5,790,734	4,744,563
Public Safety		
Personnel services	2,618,302	2,548,137
Operating expenses	295,272	265,288
Supplies/materials	164,580	171,652
Equipment rental	7,840	7,245
Total Public Safety	3,085,994	2,992,322
Public Works		
Personnel services	144,985	133,393
Operating expenses	139,666	123,165
Supplies/materials	2,600	2,552
Total Public Works	287,251	259,110
Public Welfare and Social Services		
Personnel services	395,190	369,514
Operating expenses	237,559	203,003
Supplies/materials	53,925	47,806
Equipment rental	1,150	1,030
Total Public Welfare and		
Social Services	687,824	621,353

# SCOTTS BLUFF COUNTY, NEBRASKA SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE -CASH BASIS - BUDGET AND ACTUAL GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2017

	Budget	Actual
DISBURSEMENTS (Continued)		
Noncurrent		
Capital outlay	301,693	291,203
Debt service		
Principal	22,200	8,909
Interest		13,291
Total noncurrent	323,893	313,403
Total disbursements	10,175,696	8,930,751
OTHER FINANCING SOURCES (USES)		
Transfers in	1,085,000	325,000
Transfers out	(1,735,254)	(1,791,751)
Total other financing sources (uses)	(650,254)	(1,466,751)
NET CHANGE IN FUND BALANCE	487,218	103,556
	. <u></u>	
FUND BALANCE, beginning of year		2,512,332
FUND BALANCE, end of year		2,615,888

## SCOTTS BLUFF COUNTY, NEBRASKA SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE -CASH BASIS - BUDGET AND ACTUAL ROAD AND BRIDGE FUND FOR THE YEAR ENDED JUNE 30, 2017

	Budget	Actual
RECEIPTS		
Motor vehicle taxes	200,000	206,411
Intergovernmental	2,520,488	2,558,678
Local fees, licenses, commissions,		
and miscellaneous	50,500	38,294
Total receipts	2,770,988	2,803,383
DISBURSEMENTS		
Public works		
Personnel services	1,700,370	1,584,055
Operating expenses	423,874	526,366
Supplies/materials	970,900	619,155
Equipment rental	5,000	866
Capital outlay	397,200	563,619
Debt service		
Principal	120,000	112,574
Interest		7,279
Total disbursements	3,617,344	3,413,914
OTHER FINANCING SOURCES (USES)		
Transfers in	552,430	552,430
Transfers out	(262,389)	(302,339)
Total other financing sources (uses)	290,041	250,091
NET CHANGE IN FUND BALANCE	(556,315)	(360,440)
FUND BALANCE, beginning of year		756,315
FUND BALANCE, end of year		395,875

# SCOTTS BLUFF COUNTY, NEBRASKA SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE -CASH BASIS - BUDGET AND ACTUAL SELF-INSURED MEDICAL INSURANCE FUND FOR THE YEAR ENDED JUNE 30, 2017

	Budget	Actual
RECEIPTS Property taxes Intergovernmental Local fees, licenses, commissions,	200,000	187,571 20,387
and miscellaneous	1,635,602	1,974,830
Total receipts	1,835,602	2,182,788
DISBURSEMENTS General Government		
Personnel services	4,145,000	4,154,527
Operating expenses	883,000	789,156
Total disbursements	5,028,000	4,943,683
OTHER FINANCING SOURCES	2 0 4 0 0 0 0	2 600 601
Transfers in	2,940,000	2,600,691
NET CHANGE IN FUND BALANCE	(252,398)	(160,204)
FUND BALANCE, beginning of year		252,398
FUND BALANCE, end of year		92,194

# SCOTTS BLUFF COUNTY, NEBRASKA SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE -CASH BASIS - BUDGET AND ACTUAL DETENTION FUND FOR THE YEAR ENDED JUNE 30, 2017

	Budget	Actual
RECEIPTS		
Property taxes	3,016,659	2,563,461
Intergovernmental	259,000	313,462
Local fees, licenses, commissions,		
and miscellaneous	2,281,000	1,852,826
Total receipts	5,556,659	4,729,749
DISBURSEMENTS		
Public Safety		
Personnel services	3,155,800	2,963,970
Operating expenses	1,617,096	1,607,047
Supplies and materials	130,000	124,801
Equipment rental	17,000	32,529
Capital outlay	56,200	24,599
Total disbursements	4,976,096	4,752,946
OTHER FINANCING USES		
Transfers out	(589,299)	(558,249)
NET CHANGE IN FUND BALANCE	(8,736)	(581,446)
FUND BALANCE, beginning of year		783,736
FUND BALANCE, end of year		202,290

# SCOTTS BLUFF COUNTY, NEBRASKA SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE -CASH BASIS - BUDGET AND ACTUAL KENO FUND FOR THE YEAR ENDED JUNE 30, 2017

RECEIPTS	Budget	Actual
Local fees, licenses, commissions, and miscellaneous	642,000	571,981
DISBURSEMENTS		
Public culture and recreation Operating expenses	1,037,039	224,828
OTHER FINANCING SOURCES		
Transfers out	(429,500)	(69,500)
NET CHANGE IN FUND BALANCE	(824,539)	277,653
FUND BALANCE, beginning of year		881,001
FUND BALANCE, end of year		1,158,654

# SCOTTS BLUFF COUNTY, NEBRASKA SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE -CASH BASIS - BUDGET AND ACTUAL CAPITAL IMPROVEMENT FUND FOR THE YEAR ENDED JUNE 30, 2017

	Budget	Actual
RECEIPTS		·····
DISBURSEMENTS Public works		
Operating expenses Capital outlay	10,000 1,773,279	382,437
Total disbursements	1,783,279	382,437
NET CHANGE IN FUND BALANCE	(1,783,279)	(382,437)
FUND BALANCE, beginning of year		1,783,279
FUND BALANCE, end of year		1,400,842

# SCOTTS BLUFF COUNTY, NEBRASKA SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE -CASH BASIS - BUDGET AND ACTUAL INHERITANCE TAX FUND FOR THE YEAR ENDED JUNE 30, 2017

RECEIPTS	Budget	Actual
Other taxes	607,746	1,820,710
Investment earnings	7,000	13,342
Total receipts	614,746	1,834,052
DISBURSEMENTS General Government		
Operating expenses	1,000	
OTHER FINANCING USES		
Transfers out	(700,000)	(700,000)
NET CHANGE IN FUND BALANCE	(86,254)	1,134,052
FUND BALANCE, beginning of year		286,254
FUND BALANCE, end of year		1,420,306

# SCOTTS BLUFF COUNTY, NEBRASKA SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE -CASH BASIS - BUDGET AND ACTUAL NONMAJOR FUNDS FOR THE YEAR ENDED JUNE 30, 2017

	Budget	Actual
RECEIPTS	4 004 4 4 0	4 757 700
Property taxes	1,864,112	1,757,768
Other taxes	606,827	610,388
Intergovernmental	1,378,212	1,390,774
Local fees, licenses, commissions, and miscellaneous	392,483	344,901
Investment earnings	392,403	344,901 44
-	1 241 624	
Total receipts	4,241,634	4,103,875
DISBURSEMENTS		
General Government		
Operating expenses	287,940	271,764
Supplies/materials	49,342	26,797
Total General Government	337,282	298,561
Public Safety		
Personnel services	703,110	710,504
Operating expenses	535,126	357,077
Supplies/materials	13,476	12,028
Equipment rental	27,000	28,740
Total Public Safety	1,278,712	1,108,349
Public Works		
Personnel services	206,038	148,317
Operating expenses	82,733	71,848
Supplies/materials	112,600	110,882
Total Public Works	401,371	331,047
Public Health and Welfare		
Personnel services	105,410	105,364
Operating expenses	403,147	360,579
Supplies/materials	15,721	15,351
Total Public Health and Welfare	524,278	481,294
		+01,234

# SCOTTS BLUFF COUNTY, NEBRASKA SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE -CASH BASIS - BUDGET AND ACTUAL NONMAJOR FUNDS FOR THE YEAR ENDED JUNE 30, 2017

	Budget	Actual
DISBURSEMENTS (Continued)		
Public Culture and Recreation		
Personnel services	54,776	54,694
Operating expenses	394,000	311,866
Supplies/materials	1,100	1,030
Equipment rental	6,000	6,000
Total Public Culture and Recreation	455,876	373,590
Noncurrent		
Capital outlay	2,185,830	364,936
Debt service		
Principal	1,536,065	780,000
Interest		314,041
Issue costs	4,000	
Total noncurrent	3,725,895	1,458,977
Total disbursements	6,723,414	4,051,818
OTHER FINANCING SOURCES (USES)		
Transfers in	555,978	578,192
Transfers out	(620,095)	(634,474)
Total other financing sources		
(uses)	(64,117)	(56,282)
NET CHANGE IN FUND BALANCE	(2,545,897)	(4,225)
FUND BALANCE, beginning of year		3,642,741
FUND BALANCE, end of year		3,638,516

### SCOTTS BLUFF COUNTY, NEBRASKA NOTES TO BUDGETARY SCHEDULES YEAR ENDED JUNE 30, 2017

### NOTE 1. SCHEDULES OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - CASH BASIS

#### **Basis of Accounting**

The budget is prepared on the same cash basis of accounting as applied to the governmental funds in the basic financial statements. Receipts and disbursements are reported when they result from cash transactions.

#### **Budgets**

The County follows these procedures in establishing the budgetary data reflected in the schedules in accordance with the requirements of the Nebraska Budget Act.

On or before August 1, the finance committee or other designated budget-making authority prepares and transmits a budget for each county fund showing the requirements, the outstanding warrants, the operating reserve to be maintained, the cash on hand at the close of the preceding fiscal year, the revenue from sources other than taxation, and the amount to be raised by taxation. The budget, like the County financial statements, is prepared on the cash receipts and disbursements basis of accounting.

At least one public hearing must be held by the County Board.

Prior to September 20, after the action of the Tax Equalization and Review Commission has been certified to the County Clerk, the budget, as revised, is adopted and the amounts provided therein are appropriated.

The County Board is authorized to transfer budgeted amounts between departments within any fund through resolution; however, revisions that alter the total expenditures of any fund require that an additional public hearing be held. Appropriations lapse at year-end.

#### Budget Law

The County is required by state law to hold public hearings and adopt annual budgets for all funds on the cash basis of accounting. Total disbursements for each fund may not exceed the total budgeted disbursements. Any revisions to the adopted budget of total disbursements to any fund require a public hearing.

	Budget	Actual
GENERAL GOVERNMENT		
Board of Commissioners		
Personnel services	101,717	100,672
Operating expenses	4,450	5,174
Supplies/materials	250	112
Total Board of Commissioners	106,417	105,958
County Clerk		
Personnel services	203,279	203,496
Operating expenses	3,400	681
Supplies/materials	3,400	2,367
Capital outlay	1,000	
Total County Clerk	211,079	206,544
County Treasurer		
Personnel services	480,657	470,059
Operating expenses	16,020	13,323
Supplies/materials	15,000	12,768
Equipment rental	900	2,639
Capital outlay	500	1,625
Total County Treasurer	512,577	500,414
Register of Deeds		
Personnel services	183,716	176,841
Operating expenses	7,300	6,694
Supplies/materials	8,000	7,537
Total Register of Deeds	199,016	191,072
County Assessor		
Personnel services	278,259	274,348
Operating expenses	130,434	126,876
Supplies/materials	10,000	5,687
Equipment rental	3,000	3,106
Capital outlay		1,037
Total County Assessor	421,693	411,054

	Budget	Actual
GENERAL GOVERNMENT (Continued)		
Election Commissioner		
Personnel services	22,174	23,284
Operating expenses	55,750	46,682
Supplies/materials	33,600	25,951
Total Election Commissioner	111,524	95,917
Building and Zoning		
Personnel services	55,984	56,128
Operating expenses	27,064	26,756
Supplies/materials	5,000	3,580
Total Building and Zoning	88,048	86,464
Clerk of the District Court		
Personnel services	217,478	204,732
Operating expenses	131,825	99,299
Supplies/materials	6,000	8,623
Capital outlay	200	
Total Clerk of the District Court	355,503	312,654
County Court System		
Operating expenses	370,700	292,373
Supplies/materials	17,500	18,426
Equipment rental		1,148
Capital outlay		6,100
Total County Court System	388,200	318,047
District Judge		
Personnel services	48,077	48,191
Operating expenses	169,950	149,621
Supplies/materials	3,550	3,198
Capital outlay		225
Total District Judge	221,577	201,235
Public Defender		
Personnel services	436,796	400,830
Operating expenses	55,921	51,675
Supplies/materials	3,500	7,805
Capital outlay		13,860
Total Public Defender	496,217	474,170
	·	

	Budget	Actual
GENERAL GOVERNMENT (Continued)		
Buildings and Grounds		
Personnel services	214,101	198,871
Operating expenses	259,977	253,165
Supplies/materials	64,600	57,831
Equipment rental	600	530
Capital outlay	3,100	7,162
Total Buildings and Grounds	542,378	517,559
Agriculture Extension Agent		
Personnel services	70,531	70,947
Operating expenses	77,860	73,210
Supplies/materials	5,500	5,758
Capital outlay		1,893
Total Agriculture Extension Agent	153,891	151,808
Purchasing Agent		
Supplies/materials	37,000	29,327
Information Systems		
Personnel services	122,085	131,732
Operating expenses	1,100	10,113
Supplies/materials	250	12
Capital outlay	150,000	122,634
Total Information Systems	273,435	264,491
Management Accountant and Personnel Department		
Personnel services	124,420	123,611
Operating expenses	18,475	16,636
Supplies/materials	1,300	1,577
Total Management Account and		
Personnel Department	144,195	141,824
Administration General		
Personnel services	25,599	26,172
Operating expenses	1,638,285	849,358
Supplies/materials	400	691
Equipment rental	18,000	14,340
Debt service - principal	22,200	8,909
Debt service - interest		13,291
Total Administration General	1,704,484	912,761

	Budget	Actual
PUBLIC SAFETY		
County Sheriff		
Personnel services	1,604,081	1,592,520
Operating expenses	126,872	129,939
Supplies/materials	120,500	137,823
Capital outlay	79,260	87,830
Total County Sheriff	1,930,713	1,948,112
County Attorney		
Personnel services	752,040	699,585
Operating expenses	97,145	88,511
Supplies/materials	14,000	11,744
Equipment rental	1,900	1,762
Capital outlay	9,000	6,315
Total County Attorney	874,085	807,917
Child Support		
Personnel services	262,181	256,032
Operating expenses	33,930	15,799
Supplies/materials	12,500	2,108
Equipment rental	2,000	1,762
Capital outlay	10,000	3,031
Total Child Support	320,611	278,732
District No. 10 Probation		
Operating expenses	26,325	20,041
Supplies/materials	17,580	19,977
Equipment rental	3,940	3,721
Capital outlay	13,640	17,745
Total District No. 10 Probation	61,485	61,484
Emergency Management		
Operating expenses	11,000	10,998
PUBLIC WORKS		
County Surveyor		
Personnel services	3,950	2,675
Operating expenses	35,300	33,533
Supplies/materials	500	695
Total County Surveyor	39,750	36,903

	Budget	Actual
PUBLIC WORKS (Continued)		
GIS Mapping		
Personnel services	141,035	130,718
Operating expenses	104,366	89,632
Supplies/materials	2,100	1,857
Capital outlay		9,896
Total GIS Mapping	247,501	232,103
Veterans Service Officer		
Personnel services	116,230	111,721
Operating expenses	9,372	5,856
Supplies/materials	3,650	3,365
Capital outlay	2,000	2,000
Total Veterans Service Officer	131,252	122,942
PUBLIC WELFARE AND SOCIAL SERVICES Handi-bus		
Personnel services	234,900	211,703
Operating expenses	53,248	61,142
Supplies/materials	49,350	43,670
Equipment rental	550	515
Capital outlay	27,293	
Total Handi-bus	365,341	317,030
Handyman		
Personnel services	44,060	46,090
Operating expenses	45,698	36,901
Supplies/materials	325	194
Equipment rental	600	515
Total Handyman	90,683	83,700
Administration		
Operating expenses	129,241	99,104
Supplies/materials	600	577
Capital outlay	6,200	9,850
Total Administration	136,041	109,531
TOTAL DISBURSEMENTS	10,175,696	8,930,751

#### SCOTTS BLUFF COUNTY, NEBRASKA COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH BASIS NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2017

		Highway Bridge Buyback Fund	Road and Bridge Construction Fund	Visitor Promotion Fund	Homeland Security Fund	County Health Fund	E-911 Emergency Management Fund	Debt Service Fund	Drain Sinking Fund	Central Comm. Fund	Other Nonmajor Funds	Total Nonmajor Funds
	RECEIPTS Property taxes Other taxes Intergovernmental Local fees, licenses, commissions,	333,591		376,216 18,028	243,915	183,577 121,304	177,901	786,262 85,062		653,119 119,617 77,498	134,810 114,555 333,475	1,757,768 610,388 1,390,774
	and miscellaneous Investment earnings			17,100		(117)		(485) 44	154,239	87,790	86,374	344,901 44
	Total receipts	333,591		411,344	243,915	304,764	177,901	870,883	154,239	938,024	669,214	4,103,875
48	DISBURSEMENTS Personnel services Operating expenses Supplies and materials Equipment rental Capital outlay Debt Service	12,674	11,883 46,957 180,753	54,694 311,866 1,030 6,000	60,708 144,710	14,909 269,268 1,418	11,960		122,733 24,073 62,344	710,504 129,969 9,362 14,592 5,127	116,039 553,407 44,977 14,148 21,672	1,018,879 1,373,134 166,088 34,740 364,936
	Principal Interest Total disbursements	12,674	239,593	373,590	205,418	285,595	11,960	780,000 314,041 1,094,041	209,150	869,554	750,243	780,000 314,041 4,051,818
	EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS	320,917	(239,593)	37,754	38,497	19,169	165,941	(223,158)	(54,911)	68,470	(81,029)	52,057
	OTHER FINANCING SOURCES (USES) Operating transfers in Operating transfers out	(130,453)		(180) (8,179)		20,000 (4,143)	110,178	130,453	75,875 (15,302)	155,812 (188,612)	86,054 (287,785)	578,192 (634,474)
	Total other financing sources (uses)	(130,453)		(8,359)		15,857	110,178	130,453	60,573	(32,800)	(201,731)	(56,282)
	NET CHANGE IN FUND BALANCES	190,464	(239,593)	29,395	38,497	35,026	276,119	(92,705)	5,662	35,670	(282,760)	(4,225)
	FUND BALANCES, beginning of year	459,631	308,097	87,761	20,868	44,278	440,188	981,860	25,660	120,784	1,153,614	3,642,741
	FUND BALANCES, end of year	650,095	68,504	117,156	59,365	79,304	716,307	889,155	31,322	156,454	870,854	3,638,516



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the County Board of Commissioners Scotts Bluff County, Nebraska Gering, Nebraska

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Scotts Bluff County, Nebraska, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise Scotts Bluff County, Nebraska's basic financial statements and have issued our report thereon dated January 10, 2018.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Scotts Bluff County, Nebraska's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Scotts Bluff County, Nebraska's internal control. Accordingly, we do not express an opinion on the effectiveness of Scotts Bluff County, Nebraska's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant* deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control that we consider to be a material weakness. We did identify a deficiency in internal control as described in the accompanying schedule of findings and questioned costs as item 2017-001 to be a material weakness.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Scotts Bluff County, Nebraska's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Management's Response to Findings

Scotts Bluff County, Nebraska's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Scotts Bluff County, Nebraska's response was not subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on it.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Dana Flole+ Company, LLP

Scottsbluff, Nebraska January 10, 2018



INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the County Board of Commissioners Scotts Bluff County, Nebraska Gering, Nebraska

## Report on Compliance for Each Major Federal Program

We have audited Scotts Bluff County, Nebraska's compliance with the types of compliance requirements described in the OMB Compliance Supplement that could have a direct and material effect on each of Scotts Bluff County, Nebraska's major federal programs for the year ended June 30, 2017. Scotts Bluff County, Nebraska's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

## Management's Responsibility

Management is responsible for compliance with the federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

## Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of Scotts Bluff County, Nebraska's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Scotts Bluff County, Nebraska's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Scotts Bluff County, Nebraska's compliance.

## Opinion on Each Major Federal Program

In our opinion, Scotts Bluff County, Nebraska, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

#### Report on Internal Control Over Compliance

Management of Scotts Bluff County, Nebraska, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Scotts Bluff County, Nebraska's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Scotts Bluff County, Nebraska's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance by a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2017-001 to be a material weakness.

Scotts Bluff County, Nebraska's response to the internal control over compliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Scotts Bluff County, Nebraska's response was not subjected to the auditing procedures applied in the audit of compliance, and accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Dana & Cole+ Company, LLP

Scottsbluff, Nebraska January 10, 2018

## SCOTTS BLUFF COUNTY, NEBRASKA SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2017

### SECTION I. SUMMARY OF AUDITORS' RESULTS

# Financial Statements

Type of auditors' report issued:	Unmodified				
Internal control over financial reporting:					
Material weakness identified:	<u>X</u> Yes <u>No</u>				
Significant deficiencies identified that are not considered to be material weaknesses:	YesX_None reported				
Noncompliance matter to the financial statements disclosed:	Yes <u>X</u> No				
Federal Awards					
Internal control over major programs:					
Material weakness identified:	<u>X</u> Yes <u>No</u>				
Significant deficiencies identified that are not considered to be material weaknesses:	YesX_None reported				
Type of auditors' report issued on compliance for major programs:	Unmodified				
Any audit findings disclosed that are required to be reported in accord- ance with 2 CFR Section 200.516(a):	<u>X</u> YesNo				
Identification of major programs:					
Homeland Security Grant Program Child Support Enforcement	97.067 93.563				
Dollar threshold used to distinguish between type A and type B programs:	\$750,000				
Auditee qualified as a low-risk auditee:	Yes <u>X</u> No				

### SCOTTS BLUFF COUNTY, NEBRASKA SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2017

### SECTION II. FINANCIAL STATEMENT FINDINGS

#### FINDING 2017-001 SEGREGATION OF ACCOUNTING FUNCTIONS

#### <u>Criteria</u>

Authorization or approval of transactions, recording of transactions, and custody of assets should normally be segregated from each other.

#### **Condition**

There is a lack of segregation of accounting functions among various County offices and personnel. This is a continuing item from the prior year.

#### Cause of the Condition

The County does not employ sufficient office personnel to properly segregate accounting functions.

### Effect of the Condition

This lack of segregation of duties results in an inadequate overall internal control structure design.

#### **Recommendation**

The County should be aware of the inherent risks associated with improper segregation of accounting functions. The County should also develop mitigating controls to reduce the risk of errors or fraud associated with improper segregation of accounting functions.

### Views of Responsible Officials and Planned Corrective Action

The County has assessed the benefits and costs associated with proper segregation of duties for all County departments and offices and has determined that cost would outweigh any benefits received. The County understands the inherent risks associated with improper segregation of accounting functions. The County requires monthly reporting to the Board of Commissioners for various department officials to ensure transactions are recorded, and potential errors and irregularities are identified on a timely basis.

## SCOTTS BLUFF COUNTY, NEBRASKA SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2017

### SECTION III. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

## FINDING 2017-001 SEGREGATION OF ACCOUNTING FUNCTIONS

97.067 Homeland Security Grant Program93.563 Child Support Enforcement

Internal control reportable condition described in Section II, Finding 2017-001.

### SCOTTS BLUFF COUNTY, NEBRASKA SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED JUNE 30, 2017

FINDING 2016-001 SEGREGATION OF ACCOUNTING FUNCTIONS

Condition: As described in Section II - Finding 2017-001.

Status: Ongoing.

FINDING 2016-002 EXCESS DISBURSEMENTS OVER BUDGET

Condition: The Debt Service Fund expenditures exceeded budgeted expenditures in the amount of \$4,568,920.

Status: Corrected.